



## Cross-boundary collaboration — why does it matter and what are the challenges?

Andrew Carter

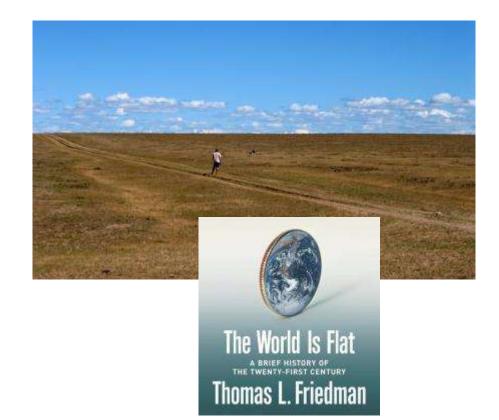
Centre for Cities

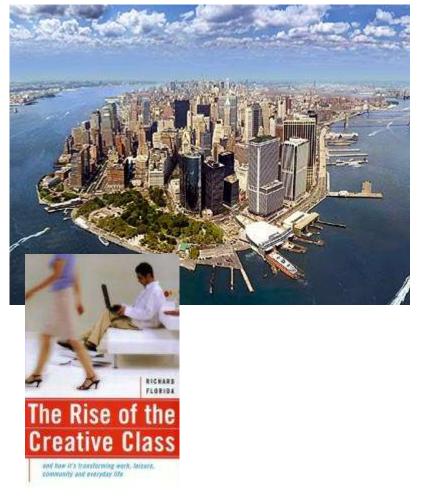


Places: How do we think

about them?









#### Economic activity in a Spiky World



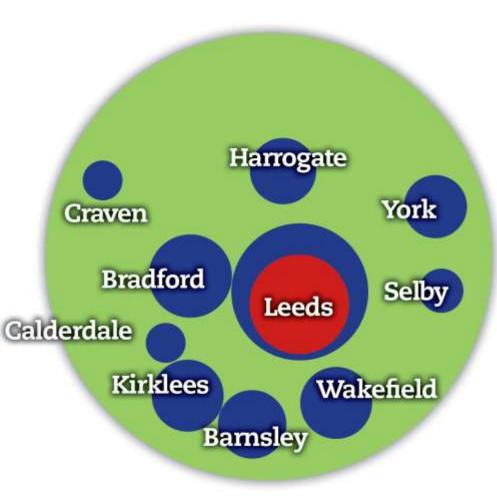
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Changing agenda for understanding role of sub-regional cities and economic geography

Old view	<b>Emerging view</b>	
Place is not important and cities are 'invisible' (focus on problems)	Places are distinctive and different, and cities are important (focus on opportunity)	
Individual places ('Places as islands surrounded by open sea')	Inter-dependent places	
Particular geography (e.g. neighbourhood)	Overlapping geography (e.g. functional economy)	
Static analysis	Dynamic analysis	
No principles about how 'places' work	Developing framework about how 'places' work	

#### What do you see?

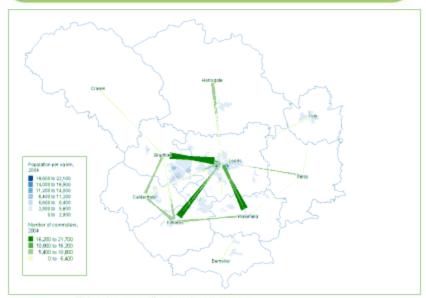


HMT, DTI and ODPM (2006)

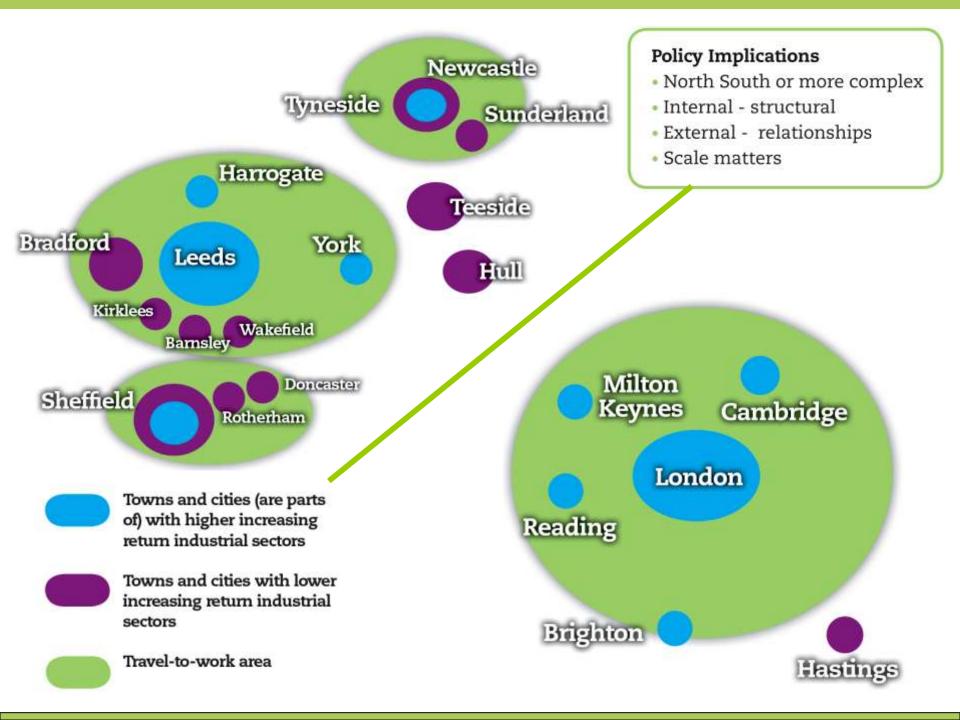
1. Individual towns and cities?

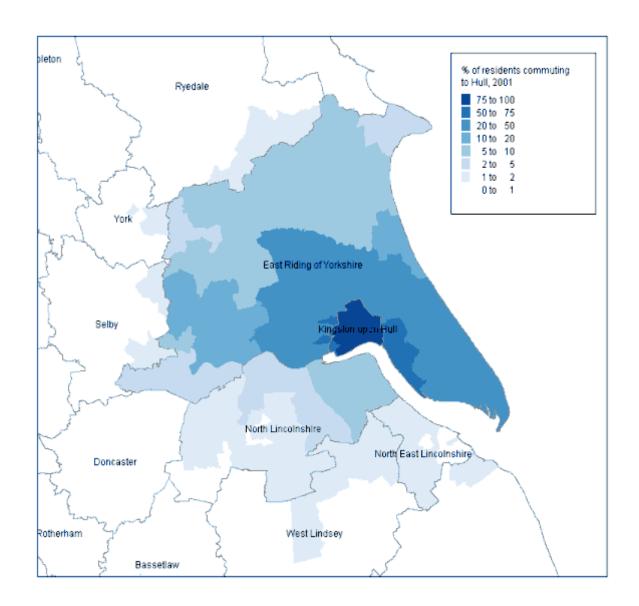
OR

2. A pattern of inter-dependent towns and cities within a city region?



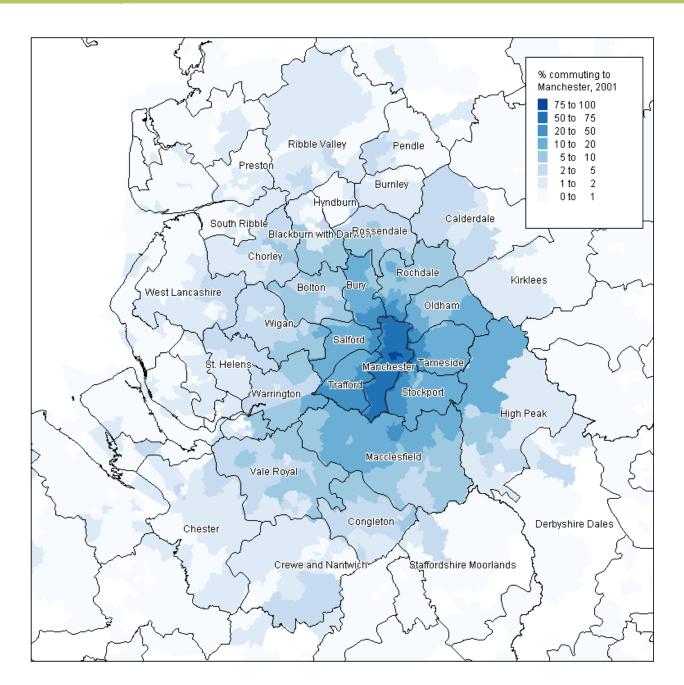
- Represents the travel-towork area as an indication of the city region
- Represents the administrative city
- Represents the physcial city of Leeds





The weakness of Hull as an economic centre means there are fewer labour market relationships with neighbouring areas — but more opportunities around firm links:

Overall Commuting Patterns (ward level)

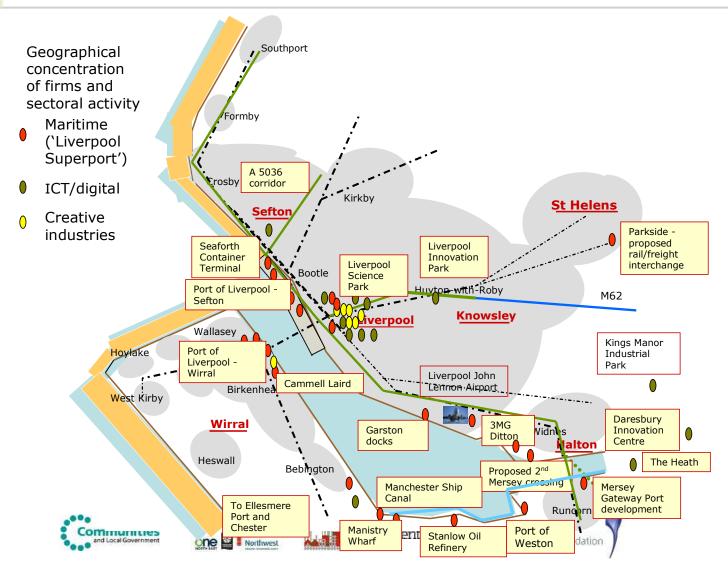


The strength of Manchester as an economic centre generates labour market relationships with neighbouring areas:

Overall Commuting
Patterns
(ward level)

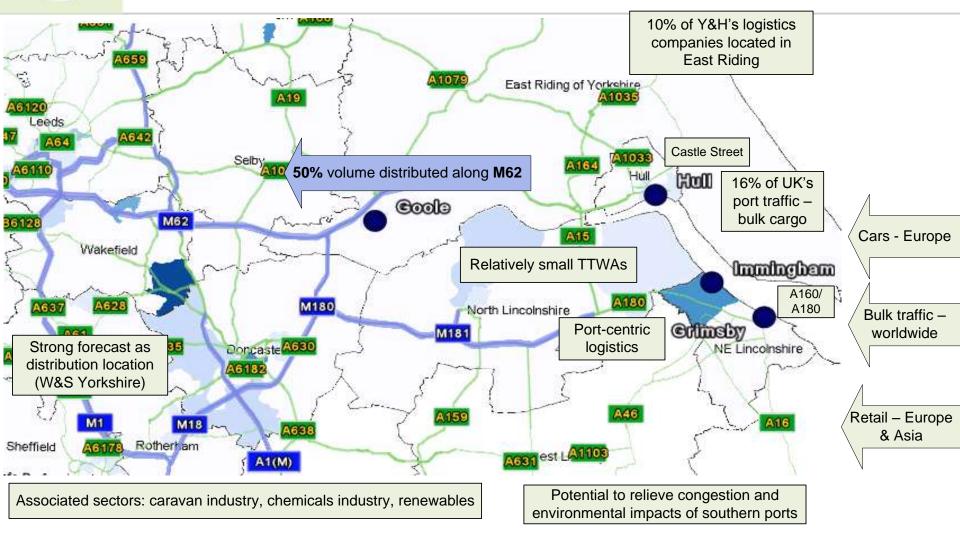


#### Economic geography of Maritime ('Liverpool Superport') and Creative and Digital industries



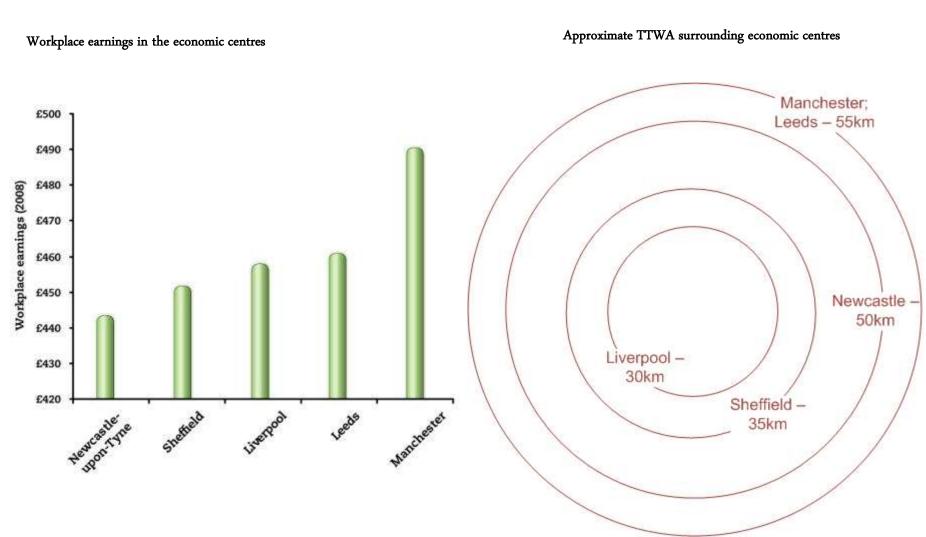
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#### Firm links — Ports and Logistics



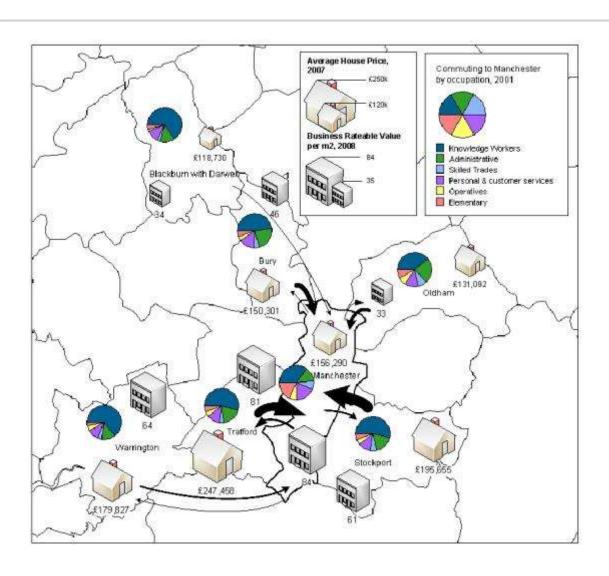


#### Other factors: Pull of Economic Centre





## Life choices in the Manchester city region



City A - Economic centre

City B - Neighbouring town / city

1. Independent

City B travel to work area

City B travel to work area

2. Isolated

#### Labour market patterns reflect other factors:

- Industrial structure
- Housing quality
- Skills and Earnings
- Deprivation
- Connectivity and
- possibly 'quality of place'

# City A – Economic centre City B – Neighbouring town / city 3. Dependent City A travel to work area City B travel to work area 4. Interdependent







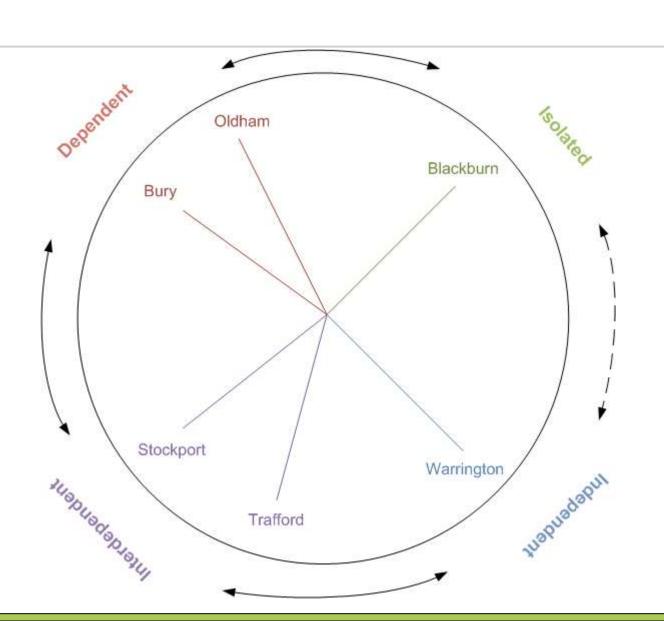


'Places are different'



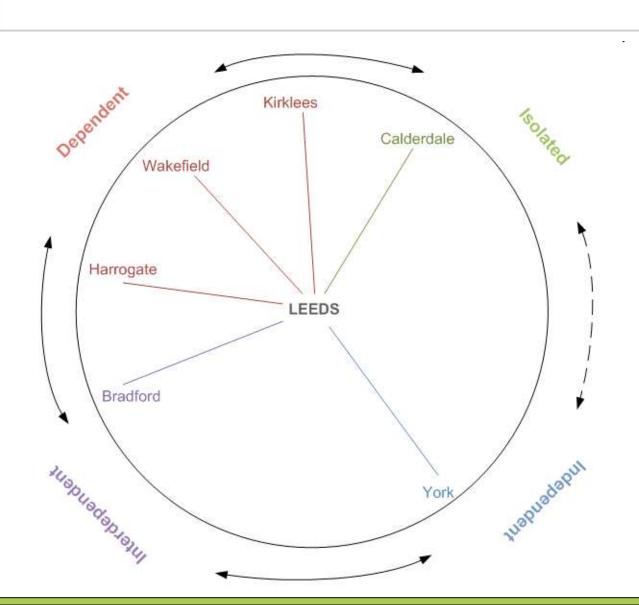


#### Manchester City Region



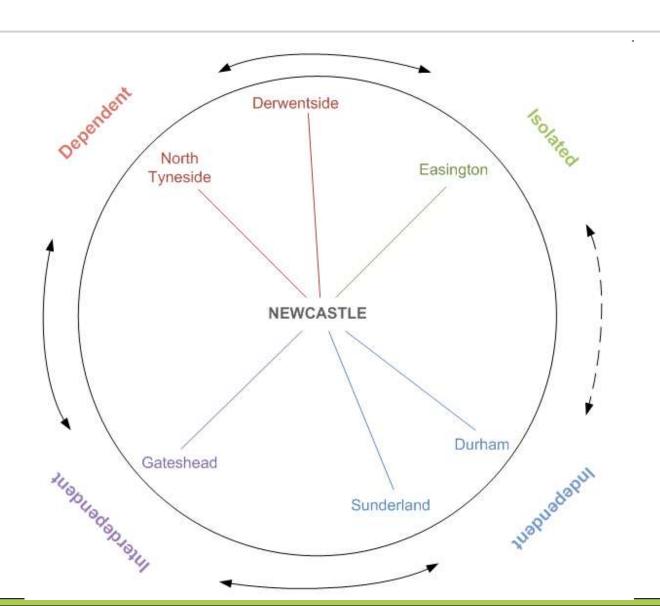


#### Leeds City Region





#### Tyne & Wear City Region





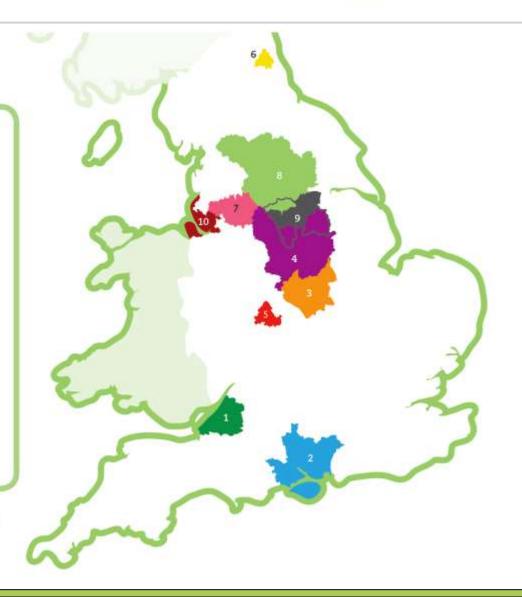


The ten local enterprise partnerships

#### Local enterprise partnerships

- Bristol (West of England)
- 2 O Solent LEP
- 4 Nottingham(shire) and Derby(shire)
- 5 Birmingham and Solihull
- 6 O Newcastle and Gateshead
- 7 Manchester
- 8 O Leeds
- 9 Sheffield
- 10 O Liverpool

**Note:** Barnsley, Bassetlaw, Chesterfield and North East Derbyshire are included in more than one partnership.





#### LEPs and their natural economic areas

	Local enterprise partnership	% of residents working within the partnership (2004)	% of jobs taken by the partnership's residents (2004)			
Economic containment						
8	Leeds	93.4%	93.8%			
4	Nottingham(shire) and Derby(shire)	86.8%	91.5%			
9	Sheffield	88.9%	91.1%			
2	Solent LEP	88.7%	90.5%			
10	Liverpool	85.1%	88.3%			
1	Bristol (West of England)	90.0%	88.1%			
3	Leicester and Leicestershire	87.3%	88.1%			
7	Manchester	89.4%	87.7%			
5	Birmingham and Solihull	85.2%	71.0%			
6	Newcastle and Gateshead	81.6%	56.8%			

Source: Annual Population Survey, 2004 data

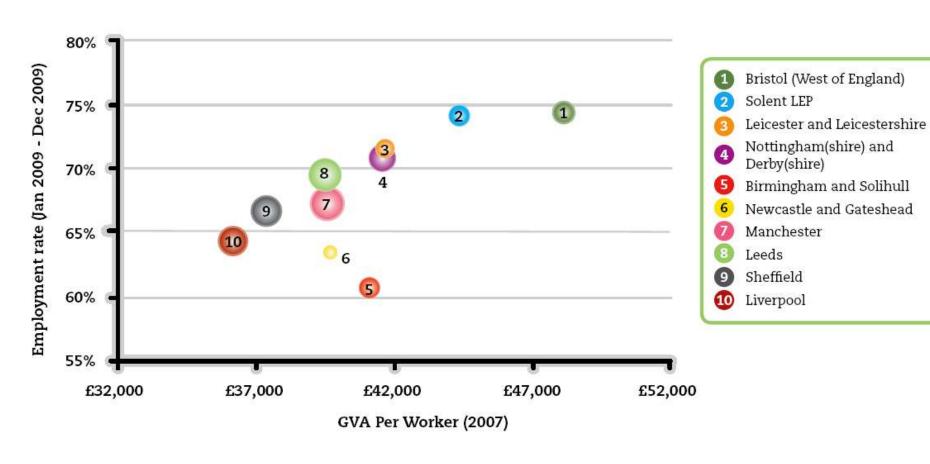


#### How did they do on creating jobs?

Local enterprise partnership		Job creation (1998-2008)			
D. 1		Private sector	Public sector		
Public and private sector job creation					
2	Solent LEP	57,400	15,200		
1	Bristol	49,200	30,600		
8	Leeds	41,600	67,200		
7	Manchester	36,400	56,800		
6	Newcastle and Gateshead	21,300	28,900		
3	Leicester and Leicestershire	3,600	21,600		
10	Liverpool	-2,700	37,900		
9	Sheffield	-2,700	53,800		
4	Nottingham(shire) and Derby(shire)	-5,100	46,900		
5	Birmingham and Solihull	-23,400	57,500		

Source: NOMIS (2010), Annual Business Inquiry, workplace

analysis, 1998-2008 data.



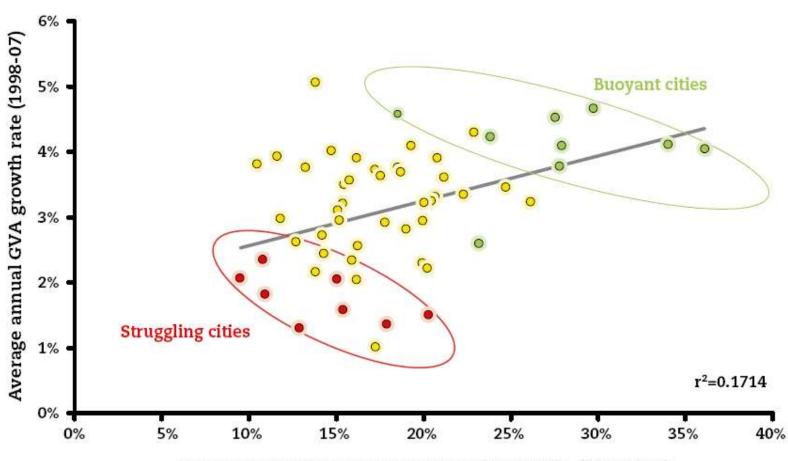


#### What should they do?

#### Specific actions Strategic partnership steps a. Understanding the economic context 1. Improving the b. Setting realistic objectives business environment a. Pooling local authority resources and powers 2. Coordination, prioritisation b. Central government devolving new funding and devolution c. Incentivising economic growth a. Strategic planning 3. Using the wider b. Targeting local skills interventions drivers c. Integrating transport a. Engaging with business 4. Direct business b. Focusing on high growth firms interventions c. Preparing for and dealing with supply side shocks







Share of working age population with NVQ4+ (Nov 1998)



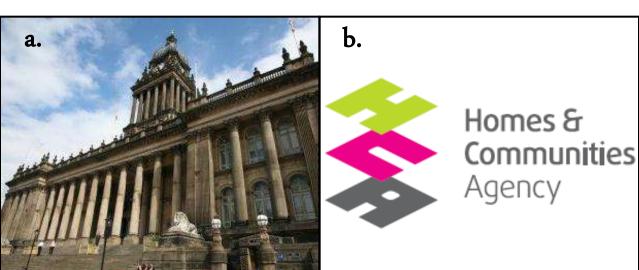


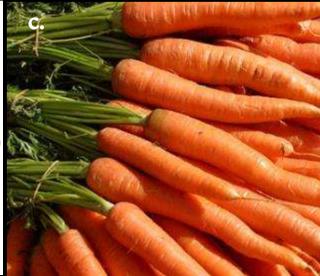
2. Coordination, prioritisation and devolution

a. Pooling local authority resources and powers

b. Central government devolving new funding

c. Incentivising economic growth



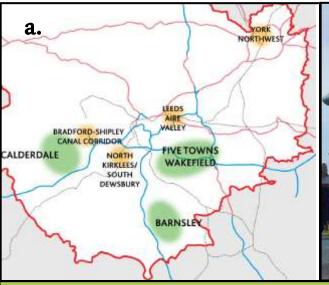






## 3. Using the wider drivers

- --> a. Strategic planning
- b. Targeting local skills interventions
- c. Integrating transport







Direct business interventions should be realistic and focused



### 4. Direct business interventions



b. Focusing on high growth firms

c. Preparing for and dealing with supply side shocks











- Local economies are open and dynamic; understanding more about the relationships between them helps policymakers prioritise investment
- Places need a clear and realistic understanding of the different roles they play in local economies
- Stronger economic centres support mutually beneficial relationships between places but weaker areas need to act to make the most of this potential
- Skills are critical to individuals and places making the most of economic links
- Firm links should be understood as places try to support enterprise-led growth

# Final Reflections



- Places are different, dynamic and inter-dependent
- Potential gap between evidence and aspiration
- Internal and external focus
- Integrating different concepts of 'place'
  - 'where I live' (neighbourhood)
  - 'how I am governed' (local authority area)
  - 'how the economy works' (city-region or sub-region)
- Governance challenges
  - Horizontal
  - Vertical





## Cross-boundary collaboration — why does it matter and what are the challenges?

Andrew Carter
Centre for Cities

a.carter@centreforcities.org
020 7803 4318